

Proctor Lake Master Plan and Shoreline Management Plan Presentation

PROCTOR LAKE MASTER PLAN AND SHORELINE MANAGEMENT PLAN REVISION:

PUBLIC INVOLVEMENT PRESENTATION

U.S. Army Corps of Engineers
Fort Worth District

MISSION / PEOPLE / TEAMWORK

U.S. Army Corps of Engineers

U.S. ARMY

Hello, my name is **Chad Schaffer**, and am the Lake Manager at **Proctor Lake**.

[Introduce other Corps members in attendance]

On behalf of the US Army Corps of Engineers, we would like to welcome you to the Public Involvement Presentation for the master plan and shoreline management plan revision at **Proctor Lake**. Public and stakeholder involvement is critical to the success of both plan revisions. Thank you for taking the time to attend this meeting.

[Transition to presenter]

Hello, my name is **Josh Quiring** from RPEC, the Regional Planning and Environmental Center, in the Fort Worth District Office, and I am the project manager for the Master Plan and Shoreline Management Plan revisions.

Proctor Lake Master Plan and Shoreline Management Plan Presentation

PURPOSE OF PRESENTATION

- Inform the public and stakeholders that a Master Plan and Shoreline Management Plan revision has started
- **Define** a Master Plan and Shoreline Management Plan
- **Describe** the **revision process**
- **Provide instructions** on how to participate in the revision process
- **Encourage** participation
- **Provide links** to documents



The purpose of this presentation is **to inform the public and stakeholders that a master plan and shoreline management plan revision has started at Proctor Lake**. This presentation will define the two plans, describe the master plan and shoreline management plan revision process, provide instructions on how to participate in the process, and encourage participation. It will also provide links to documents and details about how to contact the Corps to ask questions.

The information provided through public and stakeholder comments is essential to the decision-making process of how project lands and water surfaces will be classified and managed. The Corps wants your ideas and comments. After watching this presentation, review the other material on the project website and send in comments and participate in planning the future of **Proctor Lake**.

PRESENTATION TOPICS

- **What is a Master Plan and Shoreline Management Plan?**
- **Why revise the Master Plan and Shoreline Management Plan?**
- **What is the revision process?**
- **What is not part of the Master Plan or Shoreline Management Plan?**
- **What is changing or proposed in the plans at this time?**
- **How can I participate?**
- **Who can I talk to about the plan?**
- **When will the Master Plan and Shoreline Management Plan be completed?**



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Topics to be covered in this presentation are summed up under these 8 questions that are often asked in a public meeting or workshop:

- What is a Master Plan and Shoreline Management Plan?
- Why revise the Master Plan and Shoreline Management Plan?
- What is the revision process?
- What is not part of a Master Plan?
- What is changing or proposed in the plans at this time?
- How can I participate?
- Who can I talk to about the plan?
- When will the Plans be done?

Under each of these 8 topics, this presentation will provide details to help you better understand the revisions and your role in the process.

WHAT IS A MASTER PLAN (MP)?

- The Master Plan (MP) is a **25-year comprehensive land use management guide** for recreational, natural, and cultural resources
- **Adheres to Federal laws** to preserve, conserve, restore, maintain, manage, and develop project lands, waters, and associated resources, including the National Environmental Policy Act (NEPA) for environmental stewardship and outdoor recreation
- Provides **land classifications** and **resource management objectives** that are broad and adaptive over time
- Requires and encourages **public involvement**

See Engineering Regulation (ER) and Engineering Pamphlet (EP) 1130-2-550 for regulations and policy guidance related to the MP



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What is a Master Plan?

The Corps defines a Master Plan as... “The strategic land use management document that guides the comprehensive management and development of all project recreational, natural and cultural resources throughout the life of the water resource development project.”

The Master Plan is the document that will guide the land use and management of the project for the next 25 years, while adhering to all applicable Federal laws including the National Environmental Policy Act, or NEPA. The focus of the plan is the designation of land classifications with corresponding management plans, as well as establishing resource management objectives.

The key to a successful master plan is public involvement.

Participation, in the form of providing written comments, is how you can help.

WHAT IS A SHORELINE MANAGEMENT PLAN (SMP)?

- The Shoreline Management Plan (SMP) specifies **rules and policy** governing activities undertaken **by private individuals on Federal land**
- At Proctor Lake, activities generally include the following:
 - **Private boat docks** (personal floating facilities, PFF)
 - **Vegetation modification** including mowing, underbrushing, pedestrian (foot) paths, fire defensible space, etc.
- **Regulations** revised in 1990 requires that shoreline permits are only issued to individuals/groups with **legal access to public property**
- Provides **shoreline allocations and management guidelines**
- **Adheres to Federal laws** to preserve, conserve, restore, maintain, manage, and develop project lands, waters, and associated resources, including the National Environmental Policy Act (NEPA) for environmental stewardship and outdoor recreation
- Requires and encourages **public involvement**

See Engineering Regulation (ER) 1130-2-406 for regulations related to the SMP



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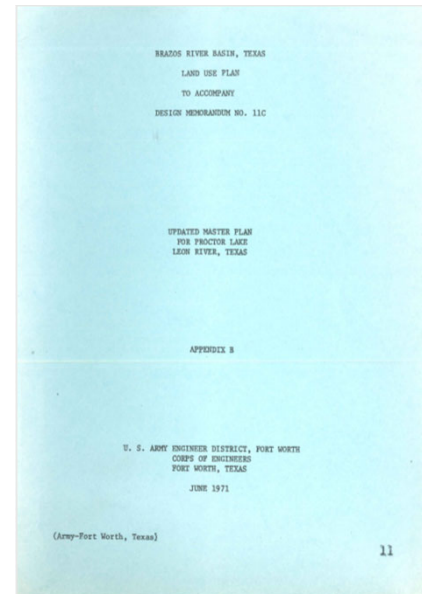
What is a Shoreline Management Plan?

The Shoreline Management Plan, often referred to as simply the SMP, is the document that sets the rules and policy regarding shoreline related activities by private individuals on Federal land. At Proctor lake shoreline related activities includes private boat docks and vegetation modification permits. The SMP revision will establish the shoreline allocations and management guidelines for the lake. An Environmental Assessment will be developed in accordance with Federal laws. The SMP revision process, like the MP revision process, requires and encourages public involvement.

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WHY DO A REVISION OF THE MP?

- The current master plan is **out of date** (1971) and is **no longer compliant** with new regulations
- **Substantial changes** in environmental, cultural, social, and recreational **conditions have occurred** since the current master plan was approved
- **Re-examine land classification** due to these substantial changes
- The master plan **provides long-term goals** and **consistent management objectives** to guide balanced management of resources and public recreation



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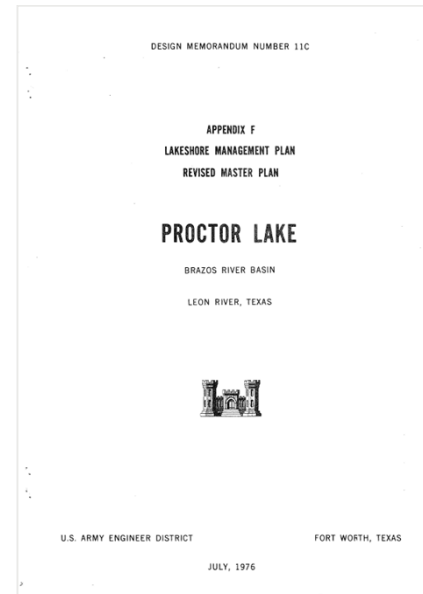
Why is the Corps doing a revision to the master plan at this time?

The Corps is undergoing master plan revisions at many of their projects nationwide as existing plans are no longer compliant with current regulations. Many projects have also been influenced by changes in the surrounding environment, either by increased urbanization and growth, or changes in rural patterns of land use. As change is ever constant, an update to the plan is needed to capture how the project land classifications meet the current and future projected uses. Not only does land use change, but also management resources in terms of personnel over time, the master plan provides stability, with long-term goals, and a consistent management strategy, for project resources.

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WHY DO A REVISION OF THE SMP?

- The current SMP (previously Lakeside Management Plan) is **out of date** (1976) and is **no longer compliant** with new regulations or policy and doesn't include maps with shoreline allocations
- **Substantial changes in** environmental, cultural, social, and recreational **conditions have occurred** since the current master plan was approved
- Updating SMP with the MP **revision ensures land classifications and shoreline allocations are compatible and managed holistically**



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Why is the Corps doing a revision to the shoreline management plan at this time?

The current SMP (previously called Lakeshore Management Plan) is from 1976 and is no longer compliant with USACE regulations and policies. The region has been influenced by many of the changes mentioned previously with the MP. Updating the SMP with the MP revision ensures land classifications and shoreline allocations are compatible and managed holistically.

WHAT IS THE REVISION PROCESS?

The revision process is a cover-to-cover **review and revision of the entire MP and SMP** accomplished by:

- **A team of Corps employees** including Operations, Real Estate, Master Planning, and Environmental Compliance subject matter experts
- **Receive input from** and **collaboration with** partners, neighbors, stakeholders, elected officials, resource agencies, and the public
- A thorough review and update of **land and water surface classifications** and **shoreline allocations**
- Developing appropriate **NEPA compliance** documents



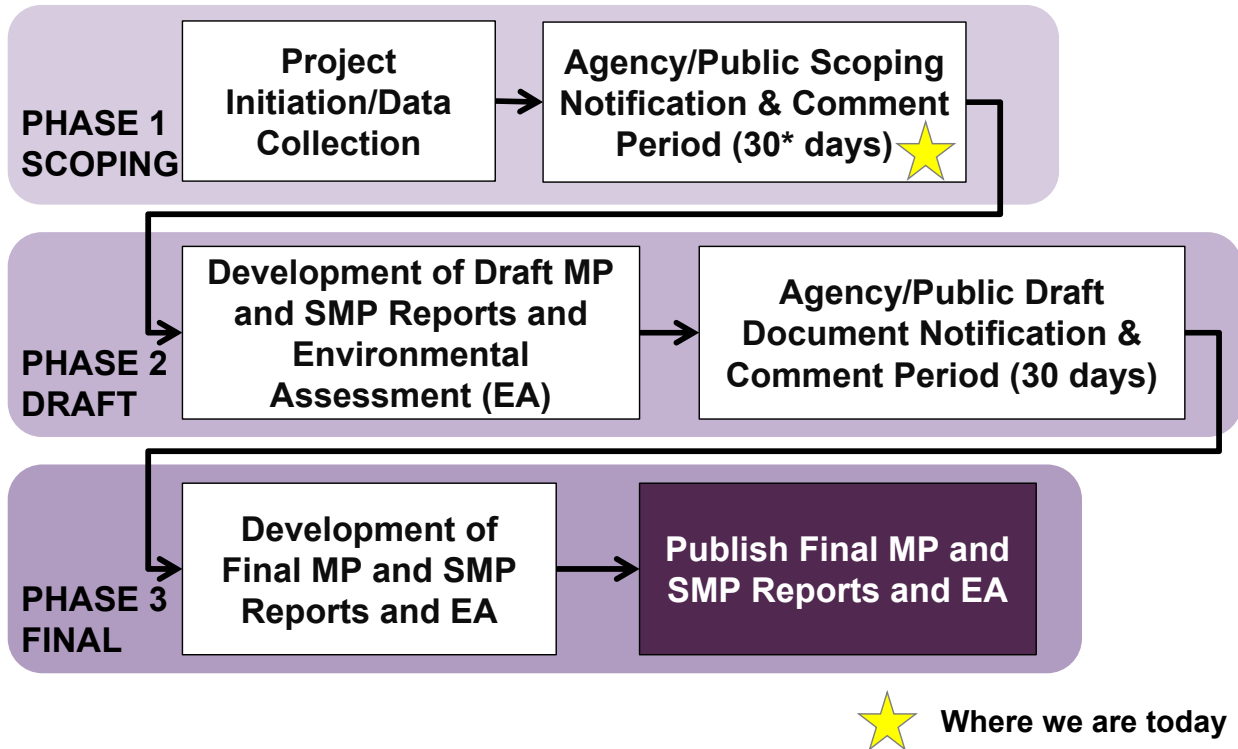
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The revision process includes a cover-to-cover review and update of both the MP and Lakeshore Management Plan. The revision involves input from the public and stakeholders but is compiled and completed by a team of Corps employees from a wide array of disciplines. Operations, Real Estate, Master Planning and Environmental Compliance are a few of the subjects where expertise is needed. The revision process will review all the land and water surface classifications and shoreline allocations and recommend changes as appropriate. The revision process is a federal action that requires compliance with NEPA, and the appropriate documentation will be a part of the plan.

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WHAT IS THE REVISION PROCESS?



The revision process includes 3 phases: (scoping, draft and final)

- The **scoping phase** is when the federal agency asks for initial input from other agencies, citizens and organizations regarding project area, resources and uses. This is the phase we are currently in, as noted by the yellow star on the chart.
- The **draft phase** is when USACE asks for public comments on the proposed recommendations in the draft master plan and shoreline management plan documents.
- The **final phase** is when USACE incorporates public comments from the draft review into a final master plan and shoreline management plan documents.
- The plans are published after formal approval by the District Commander.

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WHAT IS THE REVISION PROCESS? MP LAND CLASSIFICATIONS

Source: Engineering Pamphlet (EP) 1130-2-550

Land Classification	Definition
Project Operations	Lands required for the dam, spillway, levees, office, maintenance facilities and other areas that are used solely for project operations.
High Density Recreation	Land developed for intensive recreational activities for the visiting public, including day use areas and campground areas for commercial concessions, and quasi-public development.
Multiple Resource Management Lands	Low Density Recreation: Lands with minimal development or infrastructure that support passive public recreational use (e.g., trails, primitive camping, wildlife observation, fishing and hunting).
	Wildlife Management: Lands designated for the stewardship of fish and wildlife resources.
	Vegetative Management: Lands designated for the stewardship of forest, prairie, and other native vegetative cover.
	Inactive and/or Future Recreation Areas: Recreation areas planned for the future or that have been temporarily closed.
Environmentally Sensitive Areas	Areas where scientific, ecological, cultural or aesthetic features have been identified. These areas must be considered by management to ensure they are not adversely impacted.
Mitigation	Lands acquired or designated specifically for offsetting losses associated with development of the project. Lands allocated as separable mitigation lands can only be given this classification.

The Corps defines land classification as the primary use for which project lands are managed. All Federally owned lands are zoned for development and resource management consistent with project purposes. Utilizing the current Federal guidance, the land classifications are defined as shown in this table.

The **Project Operations** classification is used solely for lands dedicated primarily for the operation of the project, including the dam, spillway, levees, project office, and other operational features.

The classification **High Density Recreation** is assigned to lands that are being used for intensive recreational activities, including day use and campground areas.

The **Multiple Resource Management Lands** allows for the designation of a predominate use and are subdivided into 4 classifications. All 4 classifications essentially allow for similar activities to occur, but are managed with a particular emphasis, including low density recreation, wildlife management, vegetative management, and inactive or future recreation areas.

The protection of **Environmentally Sensitive Areas** is given priority, and are for lands with unique scientific, ecological, cultural, or aesthetic features. Examples include endangered species habitat, scenic shorelines, and rare and unique plant communities to mention a few.

The **Mitigation** classification is reserved for lands acquired or designated for offsetting losses associated with the development of the project. There are no mitigation lands at Proctor Lake.

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WHAT IS THE REVISION PROCESS? MP WATER SURFACE CLASSIFICATIONS

Source: Engineering Pamphlet (EP) 1130-2-550

Water Surface Classification	Definition
Open Recreation	Those waters available for year-round or seasonal water-based recreational use.
Restricted	Water areas restricted for project operations, safety, and security purposes.
Designated No-Wake	To protect environmentally sensitive shoreline areas, recreational water access areas from disturbance, and for public safety.
Fish and Wildlife Sanctuary	Annual or seasonal restrictions on areas to protect fish and wildlife species during periods of migration, resting, feeding, nesting, and/or spawning.



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Water surface classifications are defined much like land classifications in that they reflect how the water surface is to be managed.

The water surface will be reviewed and classified using 4 classifications. The dominate classification is typically **open recreation** which allows year-round use of the water surface. The other 3 classifications place restrictions on the water surface based on safety, access, shoreline protection, and wildlife needs. **Restricted** water surfaces do not allow access due to safety and security purposes. **No-wake** water surfaces limit vessel speeds to protect shorelines from wake damage and are used near marina and boat ramps for public safety. **Fish and wildlife sanctuary** water surfaces can be employed on an annual or seasonal basis to restrict access to protect fish and wildlife species.

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WHAT IS THE REVISION PROCESS? SMP SHORELINE ALLOCATIONS

Source: Engineering Regulation (ER) 1130-2-406

Shoreline Allocation	Definition
Limited Development Areas (LDA)	Areas where private activities such as docks and limited vegetation modification are allowed through permit and approval process
Public Recreation Areas	Private activities not allowed in or near these areas
Protected Shoreline Areas	Protected for wildlife habitat, aesthetics, or shoreline characteristics not conducive to development
Prohibited Access Areas	Areas such as the dam, spillway, water intakes, or other operational features where private activities are prohibited



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Shoreline allocations will be established along the entire shoreline of Proctor Lake for the purpose of defining the shoreline activities that are allowed to occur. Shoreline allocations cover that land and/or water extending from the edge of the water and waterward with the exception of allocations for the purpose of vegetation modification which extends landward to the project boundary.

There are 4 shoreline allocations defined in the regulations to include:

- **Limited Development Areas (LDA)** are areas that allow for private activities such as docks and limited vegetation modification with an approved permit
- **Public Recreation Areas** are associated with commercial concessionaire facilities, Federal, state or other similar public use. No private activities are allowed in these areas
- **Protected Shoreline Areas** are designated to maintain or restore aesthetic, fish and wildlife, cultural, or other environmental values. No Shoreline Use Permits for floating or fixed recreation facilities will be allowed in protected areas. Some modification of vegetation by private individuals may be allowed only following the issuance of a permit.
- **Prohibited Access Areas** are those in which public access is not allowed or is restricted for health, safety and security reasons. These include areas near dams, spillways, hydro-electric power stations, water intake structures, etc.. No shoreline use permits will be issued in Prohibited Access Areas.

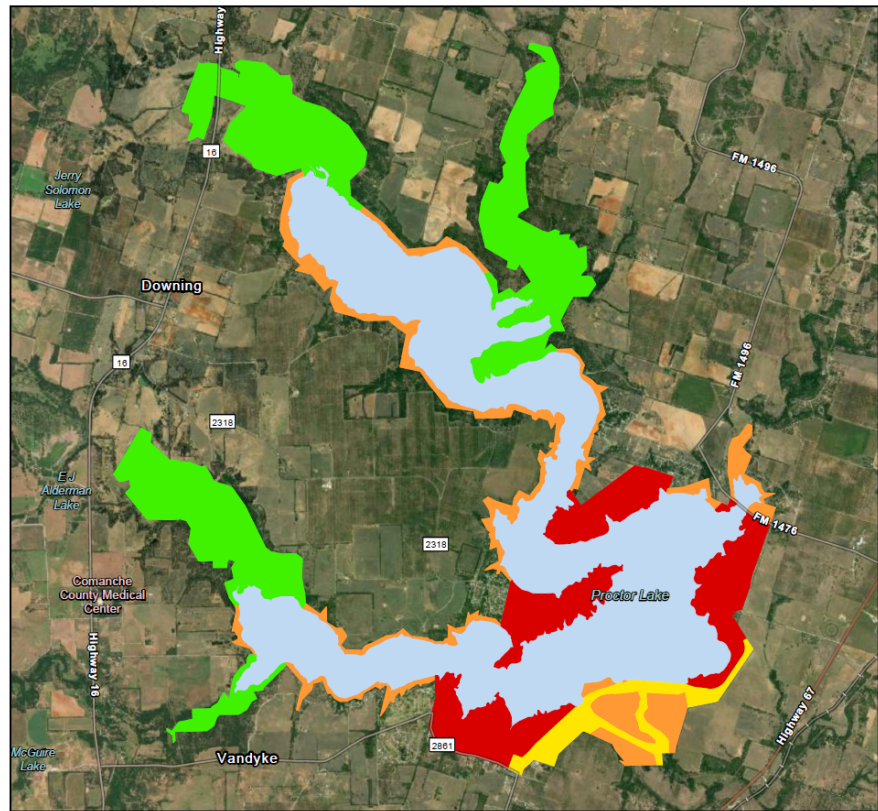
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WHAT IS THE REVISION PROCESS? LAND USE MAP FROM 1971 MASTER PLAN

-  Operations and Maintenance
-  Wildlife and Nature Study Area
-  Public Access Area
-  Water Surface
-  Esthetics

The current Lakeshore Management Plan does not have any maps.

New Maps will be proposed for the Draft MP and SMP and presented to the public.



This is the original land use planning map from the 1971 Master Plan available to download on the informational website.

The 1976 Lakeshore Management Plan does not have any maps.

New maps will be proposed for the Draft Master Plan and Shoreline Management Plan and will be presented to the public at the next public meeting.

WHAT IS THE REVISION PROCESS? NEPA COMPLIANCE

National Environmental Policy Act (NEPA)

Purpose of NEPA is to:

- Ensure federal agencies give proper **consideration to the environmental and cultural resources** prior to undertaking a federal action
- **Involve the Public** (scoping) in the decision-making process
- **Document the process** by which agencies make informed decisions

NEPA Scoping Process:

- Opportunity for **public comments and questions** on the potential impacts of proposed federal actions
- Includes comments from other federal, state, and local governments, and Tribal Nations



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NEPA is the National Environmental Policy Act.

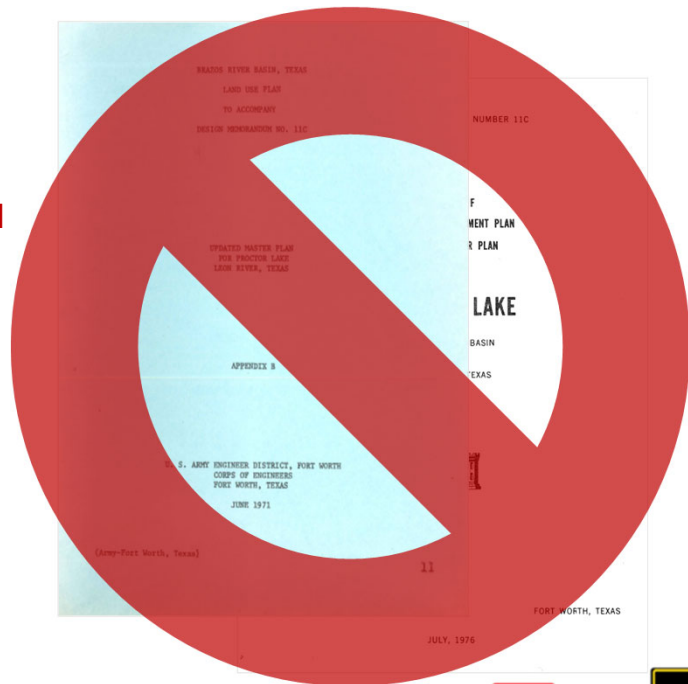
Compliance with NEPA is required during the master plan revision process. NEPA is required so that federal agencies give proper consideration to the environment prior to undertaking a federal action. Scoping during NEPA involves the public in the decision-making process, while documenting the process by which federal agencies make informed decision.

The NEPA process provides the public with the opportunity to ask questions and comment on the potential impacts of proposed federal actions. It also includes comments from other federal, state and local governments, and Tribal Nations.

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WHAT IS NOT PART OF A MP OR SMP?

- Facility **design details**
- Details of **daily project administration**
- Technical aspects of:
 - Water management for **flood risk management**
 - Regional **water quality**
 - **Water supply**
 - **Water level management**
 - **Hydropower**
 - **Navigation**
 - Management of **Flowage Easement** lands



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There are topics of public interest that will not be part of the master plan or shoreline management plan.

They **do not** include facility designs, daily project administration details, or any technical discussion regarding flood risk management, water quality, water supply, water level management, hydropower, navigation, or flowage easements.

WHAT IS CHANGING OR PROPOSED IN THE MP AND SMP?

- At this point **there are no proposed changes** to either the MP or SMP
- The Corps is **requesting written comments for proposed changes** to the existing MP and SMP (Lakeshore Management Plan)
- What **CANNOT change** in the SMP revision is **EXISTING DOCKS, as they will remain grandfathered** regardless of location but must have a valid permit and be in compliance with permit conditions
- **Possible changes and proposals** to the MP and SMP could include:
 - Change Land and Water Classification
 - Change Resource Goals and Objectives
 - Create Utility Corridors
 - Designate SMP shoreline allocations
 - Dock construction standards
 - Vegetation modification standards



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The MP and SMP will be changing from the current plans.

However, at this point in the Scoping Phase of the process, nothing has been proposed to change. Scoping is where the federal agency asks for initial input from other agencies, citizens, and organizations regarding project area, resources and uses. The purpose of this public involvement presentation is to inform the Public that the master plan and shoreline management plan revision has started and collect suggestions and written comment for possible changes to the plans. Possible changes to the MP could include land and water classifications, resource goals and objectives, and the creation of utility corridors.

The SMP changes could include designation of shoreline allocations, dock construction standards, and vegetation modification standards. What **CANNOT** change is Existing Docks as they will remain grandfathered but must be in compliance with a valid permit.

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HOW CAN I PARTICIPATE?

Submit written comments!

Review all documents available on the USACE website:

<https://www.swf.usace.army.mil/About/Lakes-and-Recreation-Information/Master-Plan-Updates/Proctor/>

Documents available on the website include:

- Master Plan and Shoreline Policy documents
- Project maps
- Comment form
- Presentation

Spread the word by telling your colleagues, friends and neighbors to participate



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You can participate in the process by reviewing the documents available on the website and submit written comments. **The Corps will only accept comments in written format.** The project website is hosting all the documents relevant to the master plan revision, including the current master plan documents, project maps, comment forms with instructions on how to submit a comment, and copies of this presentation for your review. As the project progresses, and new information is developed, it will be posted to this project website, so you may want to bookmark the site for future reference.

We are asking for your help to spread the word to others, letting them know the master plan revision has been initiated, and this is the opportunity to participate in the process.

HOW CAN I PARTICIPATE?

Comments will be accepted only **in writing**, some of the methods for submitting a comment include:

- You may **download the comment form** provided on the website, fill it out electronically, and email it to the Corps
Or you may **print the comment form** provided on the website, fill it out by hand, and mail it to the Corps at the address on the comment form
- Or you may **write a comment or send an email** without using the comment form, and mail or email it to the Corps at the address provided on the website
- Comments are due by close of business on **February 20, 2023**



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The Corps can accept any form of written comments and we have provided a few methods that may make it easier to submit.

A comment form has been prepared and is available on the website which you can download and fill out electronically.

Another method is to print the comment form provided on the website and fill it out by hand, or electronically, and mail it into the Corps.

Or you can write a comment in a letter, or email, and send it in. You don't have to use the comment form.

We will except all of these methods, and any other, as long as it's a written comment.

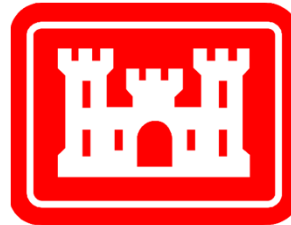
The comment period is open for 30 calendar days from the initial announcement with **comments due February 20, 2023.**

WHO CAN I TALK TO ABOUT THE PLAN?

Talk to **anyone from the USACE** at the meeting to answer your questions.

- **Call the Lake Office** at:
(254) 879-2424
- **Visit the Lake Office** at:
2180 FM 2861
Comanche, Texas 76442
- **Email us your questions** at:

CESWF-PROCTOR@usace.army.mil



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If you have questions regarding the master plan, please call or email the following Corps project office or district staff.

You can also send questions to the Email address setup for this project as listed on this slide.

If you need to review a printed copy of the information, please contact the lake office to make your request.

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WHEN WILL THE DRAFT MASTER PLAN AND SHORELINE MANAGEMENT PLAN BE COMPLETED?

- The master plan will take **18-24 months** to complete
- Projected milestones/schedule

Milestones	Schedule
Public Notification for Scoping	19 January 2023
Public Comment Period (30 days)	20 Jan – 20 Feb 2023
Draft Master Plan/EA Public Notification	January 2024*
Public Comment Period (30 days)	February 2024*
Final Master Plan/EAApproved	July 2024*

* Projected

The master plan and shoreline management plan will take 18-24 months to complete.

Public notification for scoping initiated on January 19, 2023. The 30-day comment period when written comment are accepted will remain open until February 20, 2023.

The draft document is scheduled to be available for public review by January 2023 followed by a public comment period.

The final approved plans and EA is scheduled for July 2024.

Proctor Lake Master Plan and Shoreline Management Plan Presentation

Thank you for viewing this presentation and participating in the MP and SMP revision process at Proctor Lake.

Website address:

<https://www.swf.usace.army.mil/About/Lakes-and-Recreation-Information/Master-Plan-Updates/Proctor/>

Email:

CESWF-PROCTOR@usace.army.mil

Mail:

U.S. Army Corps of Engineers
Proctor Lake Office
Attn: Lake Manager
2180 FM 2861
Comanche, Texas 76442



For Public Release

Thank you for viewing this presentation and participating in the master plan and shoreline management plan revision process **Proctor Lake**.

Project documents are available at this website.

Please send your comments to the Email address, or **Proctor Lake** Project Office Address listed here.

If you have any questions about the MP or SMP that weren't addressed in this presentation, please feel free to ask one of the Corps employees at the meeting tonight, and we'll direct you to the right person to answer your questions.

Thank you!