

US Army Corps of Engineers ® Fort Worth District

# **Public Notice**

Number: CESWF-17-LOP-3

Activity: <u>Surface Coal Mining Activities</u>

Date: September 19, 2017

This public notice is to inform you of a proposal for work in which you might be interested and to solicit your comments to better enable us to make a reasonable decision on factors affecting the public interest. We hope you will participate in the process.

**<u>Regulatory Program</u>** Since its early history, the U.S. Army Corps of Engineers has played an important role in the development of the nation's water resources. Originally, this involved construction of harbor fortifications and coastal defenses. Later duties included the improvement of waterways to provide avenues of commerce. An important part of our mission today is the protection of the nation's waterways through the administration of the U.S. Army Corps of Engineers Regulatory Program.

Section 10The U.S. Army Corps of Engineers is directed by Congress under<br/>Section 10 of the Rivers and Harbors of 1899 (33 USC 403) to<br/>regulate all work or structures in or affecting the course,<br/>condition or capacity of navigable waters of the United States.<br/>The intent of this law is to protect the navigable capacity of waters<br/>important to interstate commerce.

Section 404The U.S. Army Corps of Engineers is directed by Congress under<br/>Section 404 of the Clean Water Act (33 USC 1344) to regulate the<br/>discharge of dredged and fill material into all waters of the<br/>United States, including wetlands. The intent of the law is to<br/>protect the nation's waters from the indiscriminate discharge of<br/>material capable of causing pollution and to restore and maintain<br/>their chemical, physical and biological integrity.

ContactU.S. Army Engineer District<br/>Regulatory Division<br/>PO Box 17300<br/>Fort Worth, TX 76102-0300<br/>(817)886-1731

#### PROPOSED REVISED LETTER OF PERMISSION PROCEDURE

## SURFACE COAL MINING ACTIVITIES

SUBJECT: Interested parties are hereby notified that, in accordance with Title 33 CFR 325.2(e)(1), published in the Federal Register on November 13, 1986, the U. S. Army Corps of Engineers (USACE), Fort Worth District proposes the revision of an existing Letter of Permission (LOP) procedure for authorizing the work described herein within the Fort Worth District. The purpose of this procedure is to eliminate redundancy and expedite review of Section 404 and Section 10 permit applications for the activities described below when they would not pose substantial adverse individual or cumulative impacts on the aquatic environment. Each LOP issued would include the general conditions identified herein by reference and case-specific provisions intended to protect the environment, including natural and cultural resources. Work that does not comply with these provisions may require authorization by individual permit. However, compliance with the LOP procedure, including the general conditions, does not guarantee authorization of the work by LOP. Work or structures that will have unacceptable impacts on the public interest would not be authorized. Activities requiring Department of the Army authorization that are not specifically covered by this LOP are prohibited unless authorized by a separate permit.

The USACE Fort Worth District prepared a Regional Environmental Impact Statement for Surface Coal and Lignite Mining in Texas (REIS) that analyzed potential environmental effects and consequences of coal and lignite mining activities within the District's area of responsibility in Texas. The REIS, finalized in April 2016, considered six geographic study areas along coal bearing geologic formations in Texas and described the District's existing and proposed regulatory framework, including revised limits for impacts to wetlands (10-25 acres) and removal of the existing limit on impacts to streams. No changes were proposed to the District's compensatory mitigation guidelines. Existing regulations and policies applicable to the evaluation of project-specific permit applications for surface mining activities continue to be very effective in achieving substantial avoidance and minimization of impacts to higher value aquatic resources such as perennial, intermittent with perennial pools, and intermittent streams; as well as forested and scrub-shrub wetlands. Other mitigative actions standard to mining projects are the selective handling of mined overburden and interburden materials to minimize the occurrence of acid forming constituents and seepage; and contemporaneous reclamation, which is the process of regrading and revegetating mined areas as mining activities progress across a project permit area to minimize the total area of active ground disturbance (typically limited to 500 acres at any given time). Existing mitigation guidelines include requirements for compliance monitoring of specific success criteria targets set as aquatic resource conditional assessments using the Texas Rapid Assessment Method (TXRAM). Evaluation of project specific aquatic resource restoration plans to be implemented as compensatory mitigation would continue to be coordinated with resource agencies for review and comments. The District determined this proposed revision to the LOP would result in similar aquatic resource impacts and would improve efficiency and predictability of project evaluations.

SCOPE OF WORK: Work that may be authorized by LOP using this procedure includes surface coal mining, remining, and reclamation operations provided the activities are already authorized or currently being evaluated by the Department of the Interior (DOI), Office of Surface Mining (OSM) or by the approved state program (currently the Railroad Commission of Texas (RCT)) under Title V of the Surface Mining Control and Reclamation Act of 1977 (SMCRA). Impacts to waters of the U.S. authorized by LOP using this procedure would be limited to 25 total acres of wetland, of which forested wetlands would be limited to a subtotal of 12.5 acres. The Fort Worth District is proposing to revise the LOP procedure to remove the limitation on stream impacts.

APPLICATION NUMBER: The proposed LOP has been designated CESWF-17-LOP-3.

DATE ISSUED: September 19, 2017

LOCATION: The provisions of this LOP would be applicable to all waters of the U.S., including all navigable waters of the U.S., within the regulatory boundaries of the Fort Worth District of the USACE, within the state of Texas (see "Location of Work" and Appendices B and C of the enclosed proposed revised LOP).

PUBLIC INTEREST REVIEW FACTORS: The proposed LOP will be reviewed in accordance with 33 CFR 320-331, the Regulatory Program of the U.S. Army Corps of Engineers (USACE), and other pertinent laws, regulations, and executive orders. Our evaluation will also follow the guidelines published by the U.S. Environmental Protection Agency pursuant to Section 404(b)(1) of the CWA. The decision whether to revise this LOP will be based on an evaluation of the probable impact, including cumulative impact, of the proposal on the public interest. That decision will reflect the national concerns for both protection and utilization of important resources. The benefits that reasonably may be expected to accrue from the proposal must be balanced against its reasonably foreseeable detriments. All factors that may be relevant to the proposal will be considered, including its cumulative effects. Among the factors addressed are conservation, economics, aesthetics, general environmental concerns, wetlands, historic properties, fish and wildlife values, flood hazards, floodplain values, land use, navigation, shore erosion and accretion, mineral needs, considerations of property ownership, and, in general, the needs and welfare of the people.

The USACE is soliciting comments from the public; federal, state, and local agencies and officials; Indian Tribes; and other interested parties in order to consider and evaluate the impacts of this proposal. Any comments received will be considered by the USACE in determining whether to adopt the proposed LOP. To make this decision, comments are used to assess impacts on endangered species, historic properties, water quality, general environmental effects, and the other public interest factors listed above. Comments are used in the preparation of an Environmental Assessment and/or an Environmental Impact Statement pursuant to the National Environmental Policy Act. Comments are also used to determine the need for a public hearing and to determine the overall public interest of the proposal.

STATE WATER QUALITY CERTIFICATION: Texas Commission on Environmental Quality (TCEQ) certification is required for work within the state of Texas that is subject to Section 404 of the Clean Water Act. Concurrently with the processing of this Department of the Army proposal, the TCEQ is reviewing this proposal under Section 401 of the Clean Water Act, and Title 31, Texas Administrative Code Section 279.1-.13 to determine if the work authorized by this LOP would comply with State water quality standards. By virtue of an agreement between the USACE and the TCEQ, this public notice is also issued for the purpose of advising all known interested persons that there is pending before the TCEO a decision on water quality certification under such act. Any comments concerning the application may be submitted to the Texas Commission on Environmental Ouality, 401 Coordinator, MSC-150, P.O. Box 13087, Austin, Texas 78711-3087. The public comment period extends 30 days from the date of publication of this notice. A copy of the public notice with the proposed LOP is made available for review in the TCEQ's Austin Office. TCEQ may conduct a public hearing to consider all comments concerning water quality if requested in writing. A request for a public hearing must contain the following information: the name, mailing address, application number, or other recognizable reference to the application; a brief description of the interest of the requestor, or of persons represented by the requestor; and a brief description of how the application, if granted, would adversely affect such interest.

THREATENED AND ENDANGERED SPECIES: No authorization would be granted under this LOP for an activity that is likely to jeopardize the continued existence of an endangered or threatened species or a species proposed for such designation, as identified under the Endangered Species Act, or for an activity that is likely to destroy or adversely modify the critical habitat of such species.

Many permit applications the Fort Worth District evaluates for proposed mining activities subject to SMCRA involve species that are protected under the Endangered Species Act (ESA). Therefore, the Fort Worth District has been conducting various consultations with the U.S. Fish and Wildlife Service (USFWS) on a project specific basis. It is believed that such consultations are not warranted, are redundant and are the responsibility of another agency. The Fort Worth District holds that that the Office of Surface Mining Reclamation and Enforcement (OSM) is the lead Federal agency in accordance with 50 CFR 402.07 which is required to ensure compliance with Section 7 of the ESA for these actions. The Fort Worth District recognizes that typically most of its permit decisions related to mining involve actions, as defined at 50 CFR 402.02, that are smaller in scope than OSM's control and responsibility and occasionally are comparable in scope. Therefore, potential action areas and the direct, indirect and cumulative effects to species protected under the ESA should be covered by OSM's efforts and authority.

The Fort Worth District fully recognizes that the RCT has adopted surface coal mining, reclamation and operations regulatory program authority under SMCRA from OSM. RCT's implementation of its program is required to ensure actions it authorizes comply with the ESA as detailed in the USFWS's September 24, 1996 Programmatic Biological Opinion (BO) and Conference Report to OSM which addresses the continuation and approval of surface coal mining and reclamation operations under State and Federal regulatory programs adopted pursuant to SMCRA. The consultation and resulting BO were based on OSM's Federal action(s) of approval of state and Federal regulatory program adoption. Such efforts to comply with ESA by the RCT and/or OSM should ensure that the Fort Worth District's responsibilities for ESA compliance associated with Section 10 and/or Section 404 permit evaluations are fully addressed.

NATIONAL REGISTER OF HISTORIC PLACES: The USACE will take into account the impact of activities authorized by this LOP on cultural resources listed, or eligible for listing, in the National Register of Historic Places (NRHP). Potential adverse impacts to NRHP-eligible sites would be addressed through survey and documentation in advance of surface disturbance and avoidance or mitigation as determined by the Fort Worth District through a Programmatic Agreement for Historic Properties with the Texas Historical Commission as part of the Regional Environmental Impact Statement for Lignite Mining in Texas finalized in January 2017.

OTHER AGENCY AUTHORIZATIONS: This LOP does not obviate the need to obtain other federal, state, or local permits, approvals, or authorizations required by law. The permittee is responsible for obtaining any additional federal, state, or local permits or approvals that may be required, including, but not limited to:

1. When streambed materials such as sand, shell, gravel and marl would be disturbed or removed from state-owned waters in Texas, the permittee may be required to obtain a permit from the Texas Parks and Wildlife Department (TPWD), 4200 Smith School Road, Austin, Texas 78744. All activities occurring on lands owned or managed by the TPWD require a signed agreement from that agency prior to commencing operations.

2. All activities in Texas located on lands under the jurisdiction of the Texas General Land Office (GLO), 1700 North Congress Avenue, Austin, Texas 78701-1495, must have prior approval from that

office. The placement of structures onto state-owned streambeds, state-owned uplands, or coastal state-owned lands in Texas may require the issuance of a lease or easement from the GLO.

3. Any work that would be conducted on lands or in waters under the jurisdiction of any river authority or other operating agency may require a permit from that agency.

4. Projects involving government property at USACE reservoirs require submission of detailed design information to the reservoir manager and USACE approval for the proposed activity to occur on government property, including a real estate consent to easement.

5. Activities within a 100-year floodplain may require a floodplain development permit from the local floodplain administrator or, in Texas, the TCEQ Flood Management Unit, (512) 239-4771. In addition, evidence that the project meets non-encroachment restrictions in regulatory floodways may be required.

6. In accordance with the federal Clean Water Act and Texas statute, a point source discharge of pollutants from an outfall structure associated with activities other than oil and gas exploration, development, and production must be authorized, conditionally authorized, or specifically exempted from regulation under the terms of the Texas Pollutant Discharge Elimination System (TPDES) program through the TCEQ, Water Quality Division (MC-150), P. O. Box 13087, Austin, Texas 78711-3087. In accordance with the federal Clean Water Act and Texas Statute, a point source discharge of pollutants from an outfall structure associated with oil and gas exploration, development, and production must be authorized, conditionally authorized, or specifically exempted from regulation by the U. S. Environmental Protection Agency (USEPA), Region 6, Water Quality Protection Division (6WQ), 1445 Ross Avenue, Dallas, Texas 75202, and the Railroad Commission of Texas, Oil and Gas Division, 1701 North Congress Avenue, P. O. Box 12967, Austin, Texas 78711-2967, respectively.

7. Activities such as clearing, grading, and excavation that would disturb one or more acres of land may require a National Pollutant Discharge Elimination System (NPDES) storm water management permit from the USEPA, Region 6, Water Quality Protection Division (6WQ), 1445 Ross Avenue, Dallas Texas 75202 or a TPDES storm water management permit from the TCEQ, Water Quality Division (MC-150),

P. O. Box 13087, Austin, Texas 78711-3087.

8. The use of scrap tires for bank stabilization and erosion control requires notification of the TCEQ Waste Tire Recycling Program, P. O. Box 13087, Austin, Texas 78711-3087.

9. Activities associated with the exploration, development, or production of oil, gas, or geothermal resources, including the transportation of oil or gas prior to the refining of such oil or the use of such gas in manufacturing or as a fuel, as described in Texas Natural Resource Code Annotated §91.101, may require authorization from the Railroad Commission of Texas, P.O. Box 12967, Austin, Texas 78711-2967, the Federal Energy Regulatory Commission, 3125 Presidential Parkway, Suite 300, Atlanta, Georgia 30340, and/or the Texas General Land Office, 1700 North Congress Avenue, Austin, Texas 78701-1495.

10. The construction, operation, maintenance, or connection of facilities at the borders of the U.S. are subject to Executive control and must be authorized by the President, Secretary of State, or other delegated official. Activities that would require such authorization and would affect an international water in Texas, including the Rio Grande, Amistad Reservoir, Falcon Lake, and all tributaries of the

Rio Grande, may require authorization from the International Boundary and Water Commission, The Commons, Building C, Suite 310, 4171 North Mesa Street, El Paso, Texas 79902.

11. Activities outside the USACE permit area that may affect a federally-listed endangered or threatened species or its critical habitat could require permits from the U.S. Fish and Wildlife Service (USFWS) to prevent a violation of the Endangered Species Act under Section 9. For further information, contact the <u>U.S. Fish and Wildlife Service</u> in <u>Arlington</u>: Stadium Centre Building, 711 Stadium Drive East, Suite 252, Arlington, Texas 76011, (817) 277-1100, <u>http://arlingtontexas.fws.gov</u>; <u>Austin</u>: Compass Bank Building, 10711 Burnet Road, Suite 200, Austin, Texas 78758, (512) 490-0057, <u>http://ifw2es.fws.gov/austintexas/</u>; <u>Corpus Christi</u>: TAMU-CC, Campus Box 338, 6300 Ocean Drive, Corpus Christi, Texas 78412, (512) 994-9005, <u>http://ifw2es.fws.gov/corpuschristitexas/</u>; or <u>Houston</u>: 17629 El Camino Real, Suite 211, Houston, Texas 77058, (713) 286-8282, <u>http://ifw2es.fws.gov/clearlaketexas</u>.

12. Activities may affect state-listed rare, threatened, or endangered species. For a rare, threatened, and endangered species review in the State of Texas, submit projects to: Wildlife Habitat Assessment, Texas Parks and Wildlife Department, 3000 South IH 35, Suite 100, Austin, Texas 78704.

13. Activities in the recharge zone of the Edwards Aquifer require a Water Pollution Abatement Plan and activities in the contributing zone of the Edwards Aquifer that disturb more than 5 acres of land under Edwards Aquifer rules. For further information contact the Edwards Aquifer Authority, 1615 North St. Mary's Street, San Antonio, Texas 78215

APPLICATION PROCEDURES: Applications requesting authorization from the USACE under this LOP must be in writing and include a description of the project, proposed construction schedule, and the name, address and telephone number of a point of contact who can be reached during normal business hours. The information may be assembled and submitted in a format convenient to the applicant. All pages, including maps, drawings, figures, sheets, etc., must be on 8 ½ by 11-inch paper or fold easily to 8  $\frac{1}{2} \times 11$ -inch dimensions. The detail of the information should be commensurate with the size and environmental impact of the project. The description of the project must include at least the following information:

- 1. The purpose of, and need for, the project.
- 2. A delineation, determination, and characterization of wetlands and other waters of the U.S. in the area that would be affected by the proposed work, and a description of the project's likely impact on the aquatic environment. Delineations of wetlands must be conducted using the "Corps of Engineers Wetland Delineation Manual", USACE Waterways Experiment Station Wetlands Research Program Technical Report Y-87-1, dated January 1987 (on-line edition available at (<u>http://www.swf.usace.army.mil/pubdata/environ/regulatory/jurisdiction/wlman87.pdf</u>), including all supplemental guidance (currently includes guidance dated October 7, 1991, and March 6, 1992) and the appropriate Regional Supplements (Arid West, Atlantic and Gulf Coastal, and Great Plains) available at <u>http://www.usace.army.mil/CECW/Pages/reg\_supp.aspx</u>. In addition, include the width and depth of the water body and the waterward distance of any structures from the existing shoreline.
- 3. A vicinity map, or maps, on copies of 7.5-minute U. S. Geological Survey (USGS) quadrangle maps, county maps, scaled aerial photographs, or other suitable maps, clearly showing the location of all temporary and permanent elements of the project, including the entire route of the project for utility lines and any associated borrow pit(s), disposal site(s), staging area(s), etc. This

map, or maps, or an additional map, or maps, must show the project area in relation to nearby highways and other roads, and other pertinent features. A ground survey is not required to obtain this information. Identify all base maps, e.g. Fort Worth, Texas 7.5-minute USGS quadrangle, etc. Clearly identify and number the location of each proposed utility line crossing of a water of the U.S. and any appurtenant structure(s) in waters of the U.S.

- 4. Mine plan including plan, profile, and cross-section views of all work (fills, excavations, structures, etc.), both permanent and temporary, in, or adjacent to, waters of the U.S., including wetlands, and a description of the proposed activities and structures, such as the dimensions and/or locations of roads (both temporary and permanent), sediment ponds, diversions, mine through areas, mine facilities, coffer dams, equipment ramps, borrow pits, disposal areas, staging areas, haul roads, and other project related areas within the USACE permit area(s). The permit area(s) includes all waters of the U.S. affected by activities associated with the project, as well as any additional area of non-waters of the U.S. in the immediate vicinity of, directly associated with, and/or affected by, activities in waters of the U.S. The USACE permit area(s) typically include(s) the geographic extent of earth disturbance associated with the proposed mine. Each impact site associated with the overall project should include the following site-specific information when applicable:
  - a. a brief characterization of the crossing area including type (stream, forested wetland, non-forested wetland, etc.), function, value;
  - b. distance between ordinary high water marks;
  - c. length, width, and area of waters of the U.S. directly and indirectly affected (temporary and permanent);
  - d. nature of proposed work (dredging, filling, etc.);
  - e. proposed method of crossing (bore, trench, etc.);
  - f. the source, type, and volumes of dredged and/or fill material to be discharged; and
  - g. anticipated duration of any temporary impacts.
- 5. A written discussion of the alternatives considered and the rationale for selecting the proposed alternative as the least environmentally damaging practicable alternative. Practicable alternatives that do not involve a discharge into a special aquatic site, such as wetlands, are presumed to have less adverse impact on the aquatic ecosystem, unless clearly demonstrated otherwise. The application must also include documentation that the amount of area impacted is the minimum necessary to accomplish the project.
- 6. An assessment of the adverse and beneficial effects, both permanent and temporary, of the proposed work and documentation that the work would result in no more than a minimal adverse impact on the aquatic environment.
- 7. Documentation that the amount of area impacted is the minimum necessary to accomplish the project and, in cases where the activity would result in a change to pre-construction contours and/or drainage patterns, a description of the anticipated impacts of the changes, the reason(s) that the changes are necessary, and documentation that the changes would not result in more than minimal adverse impact on the aquatic environment.
- 8. A mitigation plan presenting appropriate and practicable measures planned: a) to avoid and minimize adverse impacts to the aquatic environment, particularly associated with temporary elements of the proposed project, and b) to compensate for the remaining unavoidable adverse impacts to the aquatic environment. If compensatory mitigation for unavoidable adverse impacts to the aquatic environment is not proposed, the application must include documentation that the proposed work would have minimal adverse impact on the aquatic environment without

compensatory mitigation, why compensatory mitigation would be inappropriate and/or impracticable, and that compensatory mitigation should not be required. The mitigation plan must include a description of proposed appropriate and practicable actions that would restore, enhance, protect and/or replace the functions and values of the aquatic environment unavoidably lost in the permit area because of the proposed work. See Appendix D for more information.

- 9. An assessment documenting whether any species listed as endangered or threatened under the Endangered Species Act might be affected by, or found in the vicinity of, the USACE permit area(s) for the proposed project. Coordination with the USFWS concerning the potential impact of the entire project on endangered and threatened species is encouraged. See contact information, including website addresses, for USFWS offices in "OTHER AGENCY AUTHORIZATIONS" section above.
- 10. A discussion documenting whether any cultural resources, particularly those historic properties listed, or eligible for listing, in the National Register of Historic Places (NRHP), would be affected by, or are in the vicinity of, the USACE permit area(s) for the proposed project.
- 11. The applicant should include any other relevant information, including information on hydrology and hydraulics.
- 12. Early coordination with the USACE, well before an application is submitted, is beneficial in many cases.
- Address LOP applications to: U.S. Army Corps of Engineers, Fort Worth District, ATTN: CESWF-DE-R, P.O. Box 17300, Fort Worth, TX 76102-0300, telephone: (817) 886-1731, website address: <u>http://www.swf.usace.army.mil/regulatory</u>

EVALUATION PROCEDURES: Prior to authorizing any project, the Fort Worth District shall conduct a public interest evaluation and coordinate with the U.S. Environmental Protection Agency Region 6 (USEPA), USFWS, TPWD, TCEQ and RCT. The Fort Worth District is proposing a revision to the evaluation procedures to remove the requirement of obtaining concurrence from the resource agencies for use of the LOP, but strongly encourages pre-application coordination with these agencies. On-site agency coordination meetings will also be held when deemed appropriate.

Work may not proceed prior to written notification that the Fort Worth District has issued an LOP. It is the applicant's responsibility to insure that the authorized project meets the terms and conditions set forth herein; failure to abide by them will constitute a violation of the Clean Water Act. Projects proposing impacts beyond the scope of this LOP may be considered for authorization by individual permit.

This LOP procedure shall become effective on the date of the signature of the District Engineers, or their authorized representative.

CONDITIONS OF THE LETTER OF PERMISSION: In addition to limitations discussed in the scope of work, projects authorized by LOP are subject to the conditions contained in Appendix A.

SOLICITATION OF COMMENTS: This public notice is being distributed to all known interested persons in order to assist in developing fact upon which a decision by the USACE may be based. For accuracy and completeness of the record, all data in support of or in opposition to the proposed work should be submitted in writing setting forth sufficient detail to furnish a clear understanding of the reasons for support or opposition.

CLOSE OF COMMENT PERIOD: All comments pertaining to this Public Notice must reach this office on or before October 20, 2017, the closing date of the comment period. Extensions of the comment period may be granted for valid reasons provided a written request is received by the closing date. If no comments are received by that date, it will be considered that there are no objections. Comments and requests for additional information should be submitted to Mr. Darvin Messer, Regulatory Division, CESWF-DE-R, U.S. Army Corps of Engineers, P.O. Box 17300, Fort Worth, Texas 76102-0300. You may visit the Regulatory Division in Room 3A37 of the Federal Building at 819 Taylor Street in Fort Worth during regular business hours, Monday through Friday. Telephone inquiries may be directed to Mr. Messer at (817) 886-1744.

> DISTRICT ENGINEER FORT WORTH DISTRICT CORPS OF ENGINEERS

## **APPENDIX** A

# CONDITIONS FOR LETTER OF PERMISSION CESWF-11-LOP-3

# SURFACE COAL MINING ACTIVITIES

1. In verifying authorization under this Letter of Permission (LOP), the Department of the Army has relied in part on the information provided by the permittee. If, subsequent to verifying authorization, such information proves to be false, incomplete, or inaccurate, this permit may be modified, suspended, or revoked, in whole or in part.

2. Structures and activities authorized by this LOP shall comply with all terms and conditions herein. Failure to abide by such conditions invalidates the authorization and may result in a violation of the law, requiring restoration of the site or other remedial action.

3. This LOP is not an approval of the design features of any authorized project or an implication that such project is adequate for the intended purpose: a Department of the Army permit merely expresses the consent of the Federal Government to conduct the proposed work insofar as public rights are concerned. This LOP does not grant any property rights or exclusive privileges; does not authorize any injury to the property or rights of others; and does not authorize any damage to private property, invasion of private rights, or any infringement of federal, state or local laws or regulations. This LOP does not relieve the permittee from the requirement to obtain a local permit from the jurisdiction within which the project is located.

4. This LOP may be modified or suspended in whole or in part if it is determined that the individual or cumulative impacts of work that would be authorized using this procedure are contrary to the public interest. The authorization for individual projects may also be summarily modified, suspended, or revoked, in whole or in part, upon a finding by the District Engineer that such action would be in the public interest.

5. Modification, suspension or revocation of the District Engineer's authorization shall not be the basis for any claim for damages against the U.S.

6. This LOP does not authorize interference with any existing or proposed federal project, and does not entitle the permittee to compensation for damage or injury to the structures or activities authorized herein that may result from existing or future operations undertaken by the U.S. in the public interest.

7. No attempt shall be made by permittees to prevent the full and free public use of any navigable water of the U.S.

8. Permittees shall not cause any unreasonable interference with navigation.

9. Permittees shall make every reasonable effort to conduct the activities in a manner that will minimize any adverse impact of the work on water quality, fish and wildlife, and the natural environment, including adverse impacts to migratory waterfowl breeding areas, spawning areas,

and trees, particularly hard-mast-producing trees such as oaks and hickories. Permittees shall normally maintain existing buffers around waters of the U.S. and create and/or expand buffers around waters of the U.S. when practicable. Compensatory mitigation plans for projects in, or near, streams, other open waters, or wetlands shall normally include provisions for the establishment, maintenance, and legal protection, e.g. deed restrictions, conservation easements, of vegetated buffers to those waters.

10. Permittees shall allow the District Engineer and his authorized representative(s) to make periodic inspections at any time deemed necessary to ensure that the activity is being performed in accordance with the terms and conditions of this LOP.

11. Permittees must evaluate the effect that the proposed work would have on historic properties listed, or eligible for listing, in the National Register of Historic Places (NRHP) prior to the initiation of work. Historic properties include prehistoric and historic archeological sites, and areas or structures of cultural interest that occur in the permit area. If a known historic property would be encountered, the permittee shall notify the USACE and shall not conduct any work in the permit area that would affect the property until the requirements of 33 CFR Part 325, Appendix C, and 36 CFR Part 800 have been satisfied. If a previously unknown historic property is encountered during work authorized by this LOP, the permittee shall immediately notify the USACE and avoid further impact to the site until the USACE has verified that the requirements of 33 CFR Part 325, Appendix C, and 36 CFR Part 300 have been satisfied.

12. Materials to be placed into waters of the U.S. are restricted to clean native soils and concrete, sand, gravel, rock, other coarse aggregate, and other suitable material. All material used shall be free of toxic pollutants in toxic quantities.

13. Permittees shall coordinate all construction activities in federally-maintained channels and/or waterways for required setback distances with the USACE prior to application for a permit.

14 Permittees shall place all heavy equipment working in wetlands on mats, or take other appropriate measures to minimize soil disturbance.

15. Activities that are likely to jeopardize the continued existence of a threatened or endangered species or a species proposed for such designation, as identified under the Endangered Species Act, or that are likely to destroy or adversely modify the critical habitat of such species are not authorized. Permittees shall notify the District Engineer if any listed species or critical habitat might be affected by, or is in the vicinity of, the project and shall not begin work until notified by the District Engineer that the requirements of the Endangered Species Act have been satisfied and that the activity is authorized.

16. Permittees shall use and maintain appropriate erosion and siltation controls in effective operating condition during construction, and permanently stabilize all exposed soil at the earliest practicable date using native vegetation to the maximum extent practicable. Permittees shall remove all excess material and temporary fill and structures placed in waters of the U.S., including wetlands, to upland areas and stabilize all exposed slopes and stream banks immediately upon completion of construction. Permittees shall return all areas affected by temporary fills and/or structures to preconstruction conditions or better, including revegetation

with native vegetation. All material removed must be placed at least 100 feet from any water of the U.S., including wetlands, and adequately contained to prevent the return to any water of the U.S., including wetlands.

17. Permittees shall not significantly disrupt the movement of those species of aquatic life indigenous to the water body or those species that normally migrate through the project area.

18. Permittees shall not permanently restrict or impede the passage of normal or expected high flows unless the primary purpose of the activity is to temporarily impound water or for authorized detention ponds for stormwater management.

19. Permittees shall properly maintain all structures and fills to ensure public safety.

20. Permittees shall ensure that projects have no more than minimal adverse impacts on public water supply intakes.

21. Permittees shall design facilities to be stable against the forces of flowing water, wave action, and the wake of passing vessels.

22. Permittees shall mark intake and/or outfall structures and other fills and structures in navigable waters, when appropriate, so that boaters will notice their presence.

23. This permit does not authorize work in a park, wildlife management area, refuge, sanctuary, or similar area administered by a federal, state or local agency without that agency's approval.

24. Permittees are responsible for compliance with all terms and conditions of this LOP for all activities within the Department of the Army permit area of a project authorized by this LOP, including those taken on behalf of the permittee by other entities such as contractors and subcontractors. Permittees assume all liabilities associated with fills and impacts that are incurred by individuals and/or organizations working under contracts with the permittee. Before beginning the work authorized herein, or directing a contractor to perform such work, permittees shall ensure that all parties read, understand and comply with the terms and conditions of this permit. The USACE strongly encourages preconstruction meetings with all construction activities of the project.

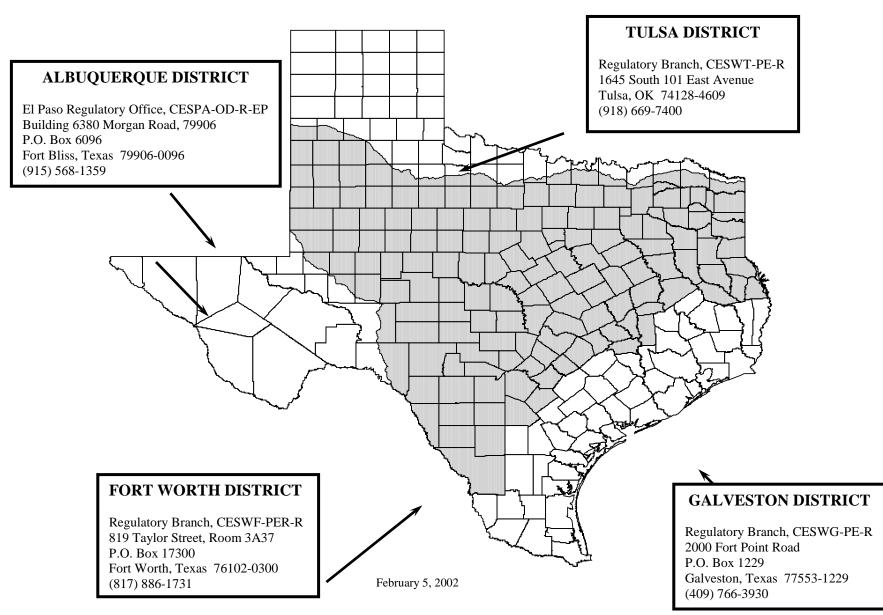
25. Permittees shall conduct dredging and excavation activities with land based equipment rather than from the water body whenever practicable.

26. Permittees must comply with Federal Emergency Management Agency (FEMA), or FEMAapproved local floodplain development requirements in the placement of any permanent abovegrade fills in waters of the U.S., including wetlands, within the 100-year floodplain. The 100year floodplain will be identified through FEMA's Flood Insurance Rate Maps or FEMAapproved local floodplain maps. A permanent above-grade fill is a discharge of dredged or fill material into waters of the U.S., including wetlands, that results in a substantial increase in ground elevation and permanently converts part or all of the water body to dry land. Structural fills authorized by Nationwide Permits 3, 25, 36, etc., are not included. 27. For all discharges proposed for authorization in Dallas, Denton, and Tarrant Counties that are within the study area of the "Final Regional Environmental Impact Statement (EIS), Trinity River and Tributaries" (May 1986), permittees shall meet the criteria and follow the guidelines specified in Section III of the Record of Decision for the Regional EIS, including the hydraulic impact requirements. A copy of these guidelines is available upon request from the Fort Worth District and at the District website at <a href="http://www.swf.usace.army.mil/regulatory">http://www.swf.usace.army.mil/regulatory</a>.

28. The permittee shall notify the District Engineer of any regulated activity where the permittee is proposing to remove equipment from a know zebra mussel water to use in a different water not known to support zebra mussels. Known zebra mussel waters' within Texas are available on request from the Corps or can be found at the following webpage:

<u>http://nas.er.usgs.gov/queries/zmbyst.asp</u>. The notification must include measures to limit the likelihood of spreading the zebra mussel to other waters.

## **APPENDIX B**



#### **APPENDIX C**

#### NAVIGABLE WATERS OF THE U.S.

For purposes of Section 10 of the Rivers and Harbors Act of 1899, the following sections of rivers, including their lakes and other impoundments, are considered to be navigable waters of the U.S. that fall within the jurisdiction of the Fort Worth, Albuquerque, and Tulsa districts of the U.S. Army Corps of Engineers in the states of Texas and Louisiana.

ANGELINA RIVER: From the Sam Rayburn Dam in Jasper County upstream to U. S. Highway 59 in Nacogdoches and Angelina counties and all U. S. Army Corps of Engineers lands associated with B. A. Steinhagen Lake in Tyler and Jasper counties, Texas.

BIG CYPRESS BAYOU: From the Texas-Louisiana state line in Marion County, Texas, upstream to Ellison Creek Reservoir in Morris County, Texas.

- BRAZOS RIVER: From the point of intersection of Grimes, Washington, and Waller counties upstream to Whitney Dam in Hill and Bosque counties, Texas.
- COLORADO RIVER: From the Bastrop-Fayette county line upstream to Longhorn Dam in Travis County, Texas.
- NECHES RIVER: U. S. Army Corps of Engineers lands associated with B. A. Steinhagen Lake in Jasper and Tyler counties, Texas.
- RED RIVER: From Denison Dam on Lake Texoma upstream to Warrens Bend which is 7.25 miles northeast of Marysville, Texas, and from the U. S. Highway 71 bridge north of Texarkana, Texas, to the Oklahoma-Arkansas Border.
- RIO GRANDE: From the Zapata-Webb county line upstream to the point of intersection of the Texas-New Mexico state line and Mexico.
- SABINE RIVER: From the point of intersection of the Sabine-Vernon parish line in Louisiana with Newton County, Texas upstream to the Sabine River-Big Sandy Creek confluence in Upshur County, Texas.
- SULPHUR RIVER: From the Texas-Arkansas state line upstream to Wright Patman Dam in Cass and Bowie counties, Texas.
- TRINITY RIVER: From the point of intersection of Houston, Madison, and Walker counties upstream to Riverside Drive in Fort Worth, Tarrant County, Texas.

#### **APPENDIX D**

#### MITIGATING ADVERSE IMPACTS TO WATERS OF THE U.S.

U.S. Army Corps of Engineers (USACE) evaluation of a project proposal submitted for authorization under this permit includes a determination of whether the applicant has taken sufficient measures to **mitigate** the project's likely adverse impacts to the aquatic ecosystem (See USACE Final Rule for Compensatory Mitigation for Losses of Aquatic Resources dated April 10, 2008 <a href="http://www.usace.army.mil/CECW/Documents/cecwo/reg/news/final\_mitig\_rule.pdf">http://www.usace.army.mil/CECW/Documents/cecwo/reg/news/final\_mitig\_rule.pdf</a>, and USACE district websites for more detailed information.) Applicants should employ the following three-step sequence in mitigating likely adverse project impacts: 1) take appropriate and practicable measures to **avoid** potential adverse impacts to the aquatic ecosystem; and 3) undertake appropriate and practicable measures to minimize unavoidable adverse impacts to the aquatic ecosystem; and 3) undertake appropriate and practicable measures to woided or minimized. **Compensatory mitigation**, then, is the restoration, enhancement, creation, or preservation of wetlands and other waters of the U.S. to compensate for adverse impacts to the aquatic ecosystem that cannot be reasonably avoided or minimized.

Compensatory mitigation should replace those aquatic system functions that would be lost or impaired because of the proposed activity. The appropriate type and amount of compensatory mitigation depends on the nature and extent of the project's likely adverse impact on those functions performed by the aquatic area(s) that would be impacted. These functions include, but are not limited to, flood storage and conveyance; providing habitat for fish, aquatic organisms, and other wildlife, including endangered species; sediment and erosion control; groundwater recharge; nutrient removal; water supply; production of food, fiber, and timber; and recreation. Compensatory mitigation should also be commensurate with the scope and degree of the anticipated impacts and be practicable in terms of cost, existing technology, and logistics, in light of the overall project purpose.

Mitigation banking is the preferred method of providing compensatory mitigation. However, mitigation options such as permittee responsible in-kind and out-of-kind may be appropriate when mitigation bank options are not available or not practicable. In-kind is preferable to out-of-kind and should occur as close to the location of the adverse impacts as practicable, generally in the same watershed. In some cases, it is appropriate to provide partial compensation through the use of a mitigation bank while also providing the remainder as permittee-responsible on-site or an off-site location. The preservation of existing wetlands is appropriate as compensatory mitigation only in exceptional situations.

Compensatory mitigation plans using a mitigation bank should include the bank which has been selected and the calculation of the credits. Permittee responsible mitigation requires a thorough description of the proposed mitigation area; a description of all proposed work and structures such as grading, fills, excavation, plantings, and water level control structures; plan and cross-section drawings of pertinent work and structures; a statement explaining how adverse impacts to local hydrology will be minimized; and a proposal for monitoring the success of the proposed mitigation plan. Generally, monitoring should continue for at least five years after mitigation activities are completed, providing planting survival and ecological success requirements have been achieved. To achieve long-term success of a mitigation plan, an appropriate real estate arrangement, such as a deed restriction, and financial assurances would likely be required.